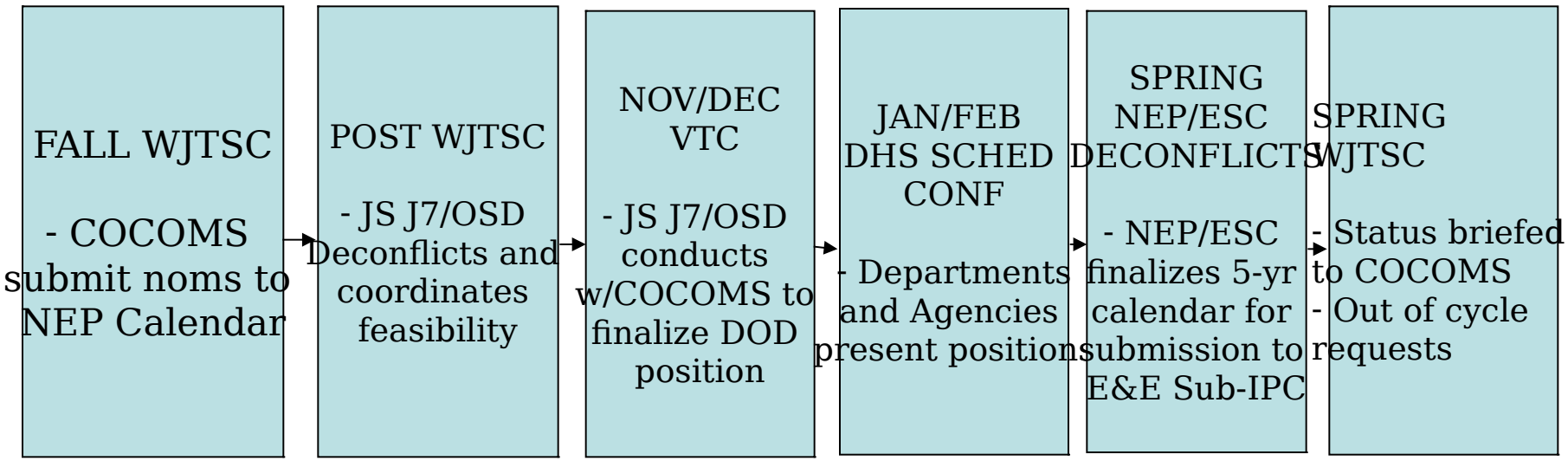
WJTSC 09-2

Chairman's Exercise Program/National Exercise Program (CEP/NEP) Synchronization

AGENDA

0800-0815	Intro	Col Fennell
0815-0830	NEP Overview/Review	Col Fennell
0830-0900	Update of Open WJTSC Issues	Col Fennell
0900-0930	5-Yr NEP Schedule Discussion	Col Fennell
0930-0945	Break*	
0945-1030	DoD/NEP 5-Yr Schedule Discussion	Col Fennell
1030-1130	Issues/Upcoming Exercises/Open Forum (Time Permitting)	Col Fennell
1130-1230	Lunch	
1230-1630	Jt Ex Trans Prgm WG begins	Lt Col Livergood

DOD Nomination Process for NEP


FALL WJTSC
- COCOMS submit noms to NEP Calendar
POST WJTSC
- JS J7/OSD Deconflicts and coordinates feasibility
NOV/DEC VTC
- JS J7/OSD conducts w/COCOMS to finalize DOD position
JAN/FEB DHS SCHED CONF
- Departments and Agencies present positions
SPRING NEP/ESC DECONFLICTS
- NEP/ESC finalizes 5-yr calendar for submission to E&E Sub-IPC
SPRING WJTSC
- Status briefed to COCOMS
- Out of cycle requests

NEP Overview

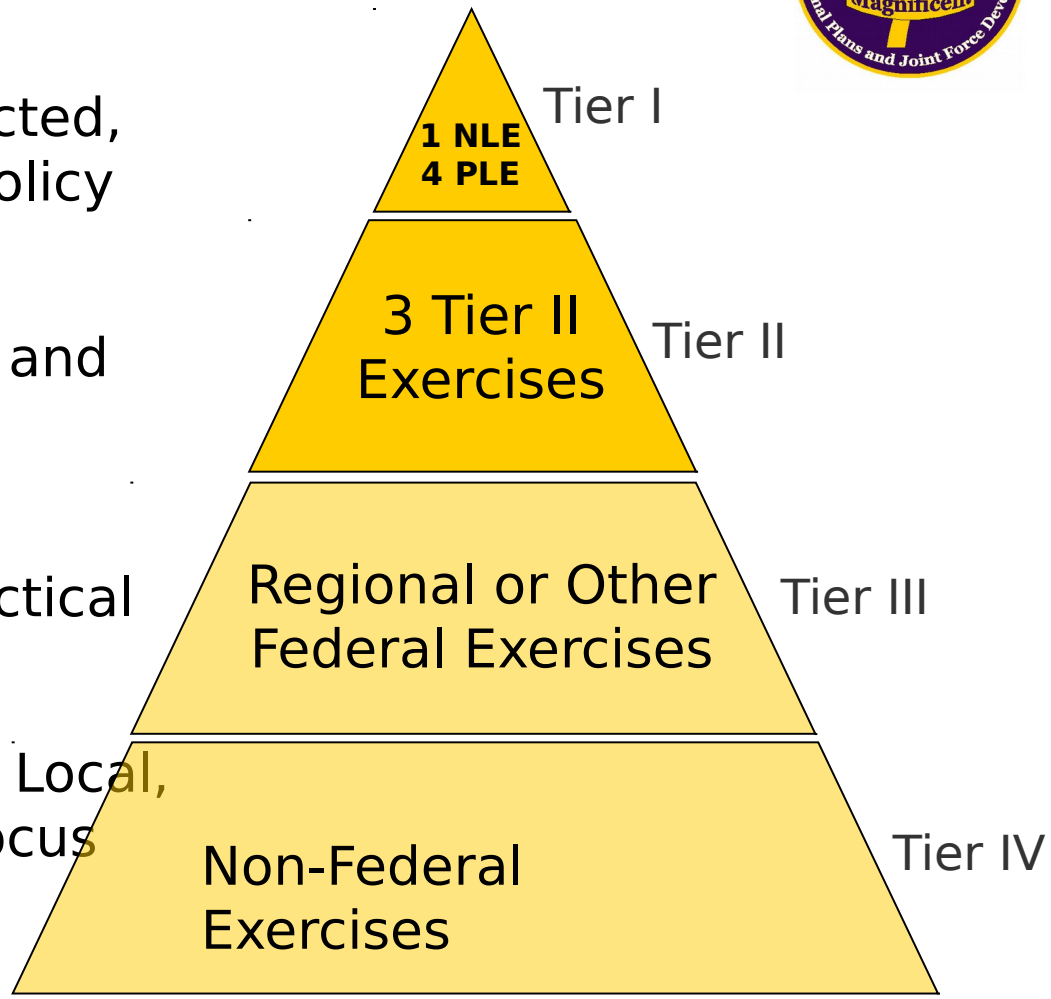
- The National Exercise Program (NEP) components include:
  - Homeland Security Exercise and Evaluation Program (HSEEP);
  - Five-Year National Exercise Schedule;
  - Corrective Action Program (CAP);
  - Lessons Learned Information Sharing System (LLIS)
- Homeland Security Council's (HSC) Deputies Committee unanimously concurred with the NEP Charter and approved a Five-Year National Exercise Schedule on January 26, 2007
- President approved the NEP Implementation Plan on April 11, 2007
- Department and Agency designees coordinate their roles and responsibilities through the NEP Executive Steering Committee, chaired by the Director of the FEMA National Exercise Division (NED)

NEP Purpose

- NEP shall serve as the mechanism for:
  - Examining the preparation of the USG and its officers and other officials
  - Adopting policy changes that might improve such preparation
  - National Level Exercises (NLEs) and Principal Level Exercises (PLEs) will reflect USG priorities, not single Department or Agency programs
- Focus of NEP exercises:
  - Designed for participation of heads of Federal departments and agencies and other key officials
  - Examine and evaluate emerging national-level policy issues
- NEP directs Agency's to adequately resource for and participate in exercises at directed levels

NEP Exercise Tiers

- **Tier I**: White House directed, USG-wide Strategy and Policy Focus
- **Tier II**: Federal Strategy and Policy Focus
- **Tier III**: Other Federal Exercises Operational, Tactical or Organizational Focus
- **Tier IV**: State, Territorial, Local, Tribal or Private Sector Focus



NEP Guidance

- NLEs, PLEs, and NEP Tier II exercises will reflect USG-wide priorities, not single department or agency programs
- Full HSC Domestic Readiness Group's Exercise & Evaluation Sub-Interagency Policy Committee (E&E sub-IPC) recommends exercise priorities/goals/objectives, schedule, and corrective action issues to the Deputies Committee for approval
- DHS/FEMA chaired NEP Executive Steering Committee supports day-to-day coordination
  - Develops proposed exercise priorities/goals/objectives, schedule, and corrective action issues for the E&E Sub-PCC
  - Charged with ensuring that all NEP exercises are successfully coordinated and conducted
  - Comprised of representatives across the USG
  - Defining and drafting a NEP Five-Year Exercise Schedule

Key NEP Points

- NEP goes beyond Tier I and II Exercises
- NEP Affords the interagency a predictable and manageable basis for Exercise Planning
- Consolidates interagency support requirements
- OSD HD is the senior representative for DoD requirements
  - Joint Staff J7 also has seats on the NEP ESC and E&E Sub PCC
- The National Exercise Division will:
  - Coordinate interagency support for Tier I and II Exercises
  - Assist in interagency support recruitment for Tier III Exercises

NEP Status Discussions

- National Exercise Program structure being discussed
- Nature/Definition of Tier II under consideration
- Exercise “fatigue” is becoming a problem
- Alternatives to current Implementation Plan being considered

1) Status Quo with more discipline
   - 1 NLE, 4 PLEs, 3 Tier II
2) Less Scheduled events
   - 1 NLE, 2 PLEs, 2 Tier II
3) Biennial Approach
   - 1 NLE every 2 years, 4 PLEs, 3 Tier II
4) Hybrid???

Remedial Action Management Plan (RAMP)

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WJTSC 09-2
Master Issue Deck

CEP/NEP WG Issues

Pre Conference as of: 20 Aug 08

DOD Participation Challenges in the National Exercise Program

Briefer: Col Fennell

Issue 08-003: DOD Participation Challenges in the National Exercise Program (NEP)

Discussion:

a. New administration transition - Homeland Security Council (HSC)/National Security Council (NSC) structure has changed somewhat, but and the role of the HSC Exercise/Evaluation Sub-Integrated Policy Committee (IPC) has not changed.

b. 5-Year scheduling challenges in the NEP: No fidelity in future years for Tier I, II, or III exercises; info on state(s) and dates; prohibits future planning for required funding, resources and forces. (National Level Exercise and planning dates through 2010 and some for 2011 have been established).

Endstate: Improved joint training effectiveness and efficiency as directed by Chairman's Joint Training Guidance. Supported / supporting roles consistent with Plans / Unified Command Plan. Staffs build relationships, conduct realistic rehearsal with actual counterparts.

POA&M:

- Use Worldwide Joint Training and Scheduling Conference, deconfliction and combatant command annual exercise conferences to link multiple exercises, taking advantage of NEP to link exercises / integrate mission areas to ensure regional / mission area coverage.
- Formal process for DOD submissions to NEP has been briefed but not captured in a Chairman's Joint Chiefs of Staff Instruction. Still need more fidelity on future years exercises regarding dates/themes.
- Support DHS / FEMA / National Exercise Division efforts and use of the National Exercise Simulation Center (NESC) (located at FEMA HQ) to provide national level interagency exercise support and exercise control capabilities.

OPR: JS J-7 JETD; **OCRs:** DHS, USNORTHCOM

APR 08	SEP 08	SEP 08	FEB 09	SEP 08 – JUN 09	AUG 09
NLE TIER I Details approved FY09-13	DOD Process Completed	NEXS Conf and 5-year schedule to DC	NEP 5-year Scheduling Conf Completed	Combatant commands involved	Update at WJTSC 09-2

National Transition Training Plan

Briefer: Col Fennell

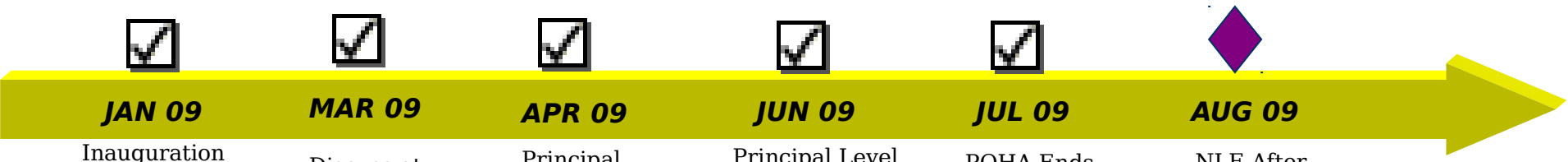
Issue 08- 011: The National Exercise Program (NEP) establishes a "Transition Training Program" which implements key elements in the Federal Interagency Heightened Alert Concept Plan associated with a Period of Heightened Alert (POHA)

Discussion: The Transition Training Program is a quadrennial Presidential election year cycle of NEP events designed to introduce new and transitioning Principals of departments and agencies and other key officials to existing policies, plans, and capabilities, as well as identifying potential shortfalls, based on strategic estimates of threat and risk. It is a series of briefings, seminars and exercises for transitioning senior officials on USG policies, plans and capabilities for incident management and crisis coordination.

Endstate: The culmination of the NEP Transition Training Program was NEP Tier I Exercise 27-31 July 09 which served as an immersive experience for the senior officials. This was National Level Exercise 2009 (NLE 09). The central focus of the exercise was prevention, but combatant commands provided significant input to SECDEF, CJCS with respect to Homeland Defense and a transnational terrorist threat. The July Command Post Exercise was preceded by a Principal Level Exercise (PLE) in mid-Jun 09. N-NC also provided training support to other departments via Defense Support to Civil Authorities courses and table-top exercises during March-August 2009.

POA&M: As outlined below.

OPRs: DHS-FEMA-National Exercise Division; Federal Departments & Agencies; JS J-7



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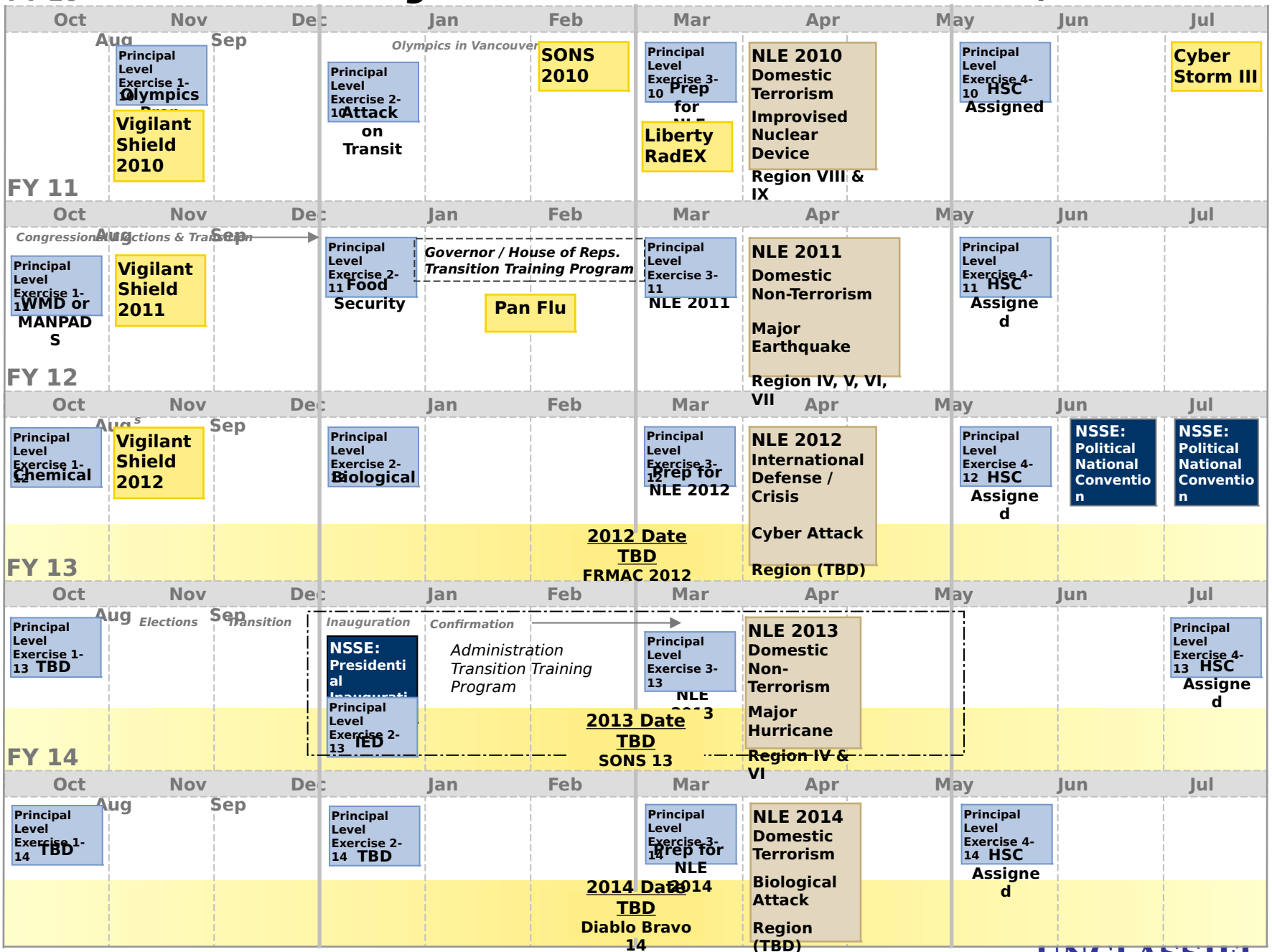
National Exercise Program Five-Year Exercise Schedule (Tier I / Tier II)



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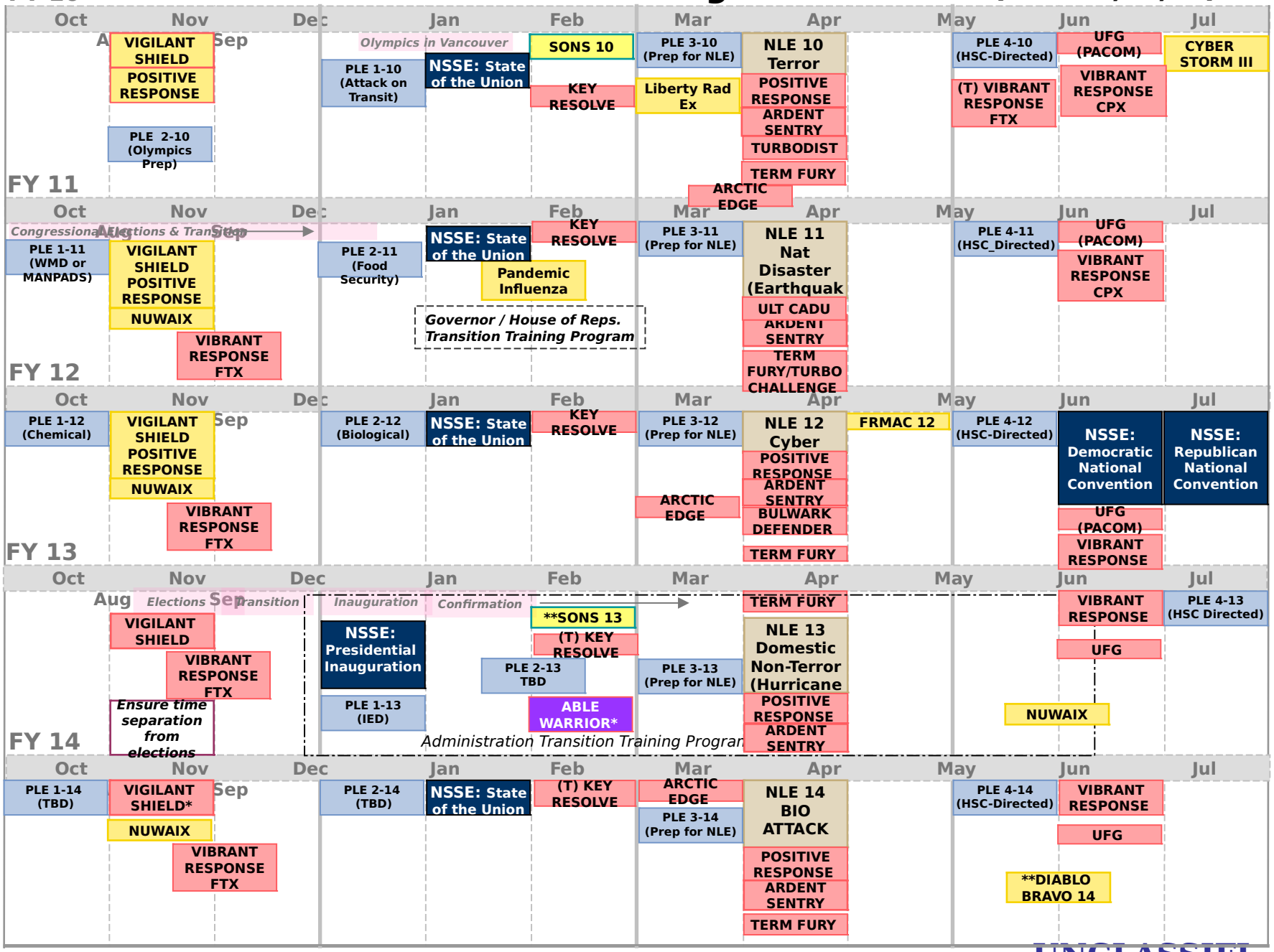
The Five-Year National Exercise Program Schedule (Tier 1, 2, 3)



NLE / Tier 1 | Tier 2 | Tier 3 | Principal Level Exercise | National Special Security Events / Special Events

* Nominee for Tier 2 Status

** Date is notional

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BACKUP

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NLE-09 AAR Status

- Exercise conducted 27-31 July with OSD, JS, Services, NGB & 10 COCOMs participating
- DHS Hotwash completed with participant input – JS & OSD represented DOD
- DHS ‘Quick Look’ report input provided 04 August
  - 10 to 28 August development of report
  - 28 August delivery of report to DRG IPC-Sub PCC
- DHS After Action Conference – 29 September
- OSD/JS After Action Review with participants 19 August
- JS staffs AAR for presentation to CJCS o/a 15 Sep 09

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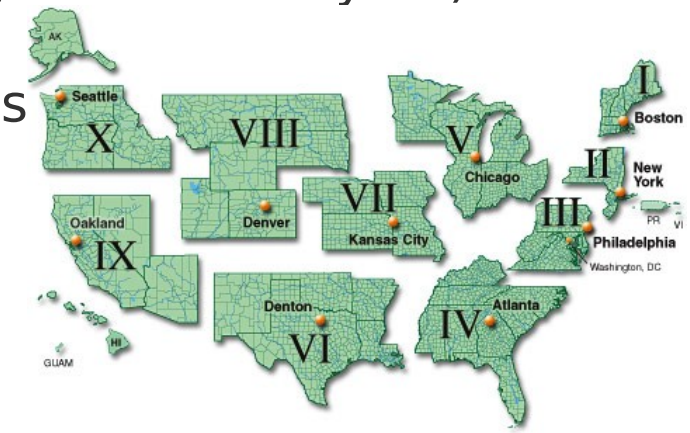
NLE-2010

- Tier I, Full-scale exercise (FSE): 17–21 May 2010
- FEMA Regions VIII and IX; primary venues include Clark County, NV, and California; NCR
- Scenario is response to and recovery from incidents involving improvised nuclear devices (INDs)
  - National Planning Scenario1: Nuclear Detonation
  - Homeland Security Council Planning Guidance for Response to a Nuclear Detonation
  - National Council on Radiation Protection and Measurements (e.g., Report 138, Commentary 19)
- Two national seminars
  - IND planning/radiological hazards
  - International or recovery
- Three tabletop exercises (TTXs)
  - Incident management/response
  - Principal level exercise (PLE)
  - Recovery (post-FSE)



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NLE-2011

- Tier I Full Scale Exercise; 16-20 May 2011
- FEMA Regions IV, V, VI, and VII
- Scenario is Natural Hazard focused – New Madrid Seismic Zone (NMSZ)
  - National Planning Scenario #9: Major Earthquake
  - FEMA Catastrophic Planning Initiative
  - Central United States Earthquake Consortium (CUSEC)
  - Emergency Management Assistance Compact (EMAC)

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PLE 4-09

- Tier I Principal Level Exercise (PLE); 15 and 30 Sep 09
- Deputy/Assistant Level / Secretary Level
- Scenario is assessment of federal roles, responsibilities, and capabilities in response to California earthquake
  - "The Big One", San Francisco, Hayward Fault
  - Aftershock Response and Short-term Recovery
  - Simulation Cell will replicate PFO, FCO, DCO, DHS/FEMA NRCC, NIOC Watch, NICC
  - Assess:

+ Public Safety and Security
+ Mass Care
+ Fire Fighting
+ Search and Rescue

+ Restoration of lifelines
  - Debris clearance
  - CIKR
  - Land & Water Contaminates

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CJCS Crisis Management Exercises (CMX)

- Post-Georgia Crisis, CJCS identified the requirement to develop a better crisis response process within the joint staff
- DJS directed development of CJCS CMXs:
  - Work the mechanics
    - Build situational awareness and exercise the JS decision making process
    - Look for gaps and seams between COCOMs / IAs and required CJCS coordination
    - Identify potential CJCS decisions and recommendations to the SECDEF/POTUS
  - Content of the process
    - CJCS “working the issue” before it occurs
    - Battle Book---Post CMX
- Based on Top Global Challenges---Chairman’s Advisory Group
- J7 Exercise Planners work in concert with J-Dirs and COCOMs to craft CMX
  - Compressed timeline---no JELC (two-four weeks)
  - Based on CJCS Calendar
  - COCOM participation is highly encouraged and desired
    - Greater level of granularity
    - Opportunity to highlight COCOM concerns

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Canadian 2010 Olympic Preparation

- **Summary**: To assist the Canadian government to prepare for a wide range of contingencies related to the 2010 Winter Olympic Games in Vancouver, BC
- **Goals/Objectives**: U.S. Government (USG) support to exercise Gold is characterized as a large disperse response cell to a Canadian Exercise; USG objectives include:
  - Supporting Canadian preparedness efforts
  - Identifying and conveying USG policies, plans, and procedures in rendering support to Canadian protection and response requirements
  - Integrating planning and awareness of Olympic Games' special event coordination nodes such as the Joint Operations Center and the Olympic Coordination Center
- **Type**: Operations-based Functional Exercise
- **Upcoming events**:
  - Final Planning Conference 30 September - 2 October
  - **Exercise Conduct** **2-6 November**

VS 10/Gold/PR 10-1

- VS 2010 was voted by the NEP ESC as a NEP Tier II exercise
- Primary focus is on Canada's Exercise GOLD and CANADA COMMAND's DETERMINED DRAGON and supporting those exercises
- VIGILANT SHIELD 10 will not infringe nor interfere with Canada preparation activity, it will SUPPORT them
- Link to VIGILANT GUARD in New York
- NUWAIX in VS 10 will be a blended learning SLS/TTX single event to be conducted on 17-18 November
- Maritime HD and HLS will be limited to GOLD and Counter Terrorism Events
- No Ballistic Missile Defense activity
- No Adversary flight activity – only Operation Noble Eagle events associated with GOLD and DETERMINED DRAGON

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UNIFIED SUPPORT 09

- Tier II NEP Exercise (?) 22-24 SEP
- Evaluate DHS OPLAN VIGILANT SENTRY
  - Domestic movement of migrants in a Caribbean Mass Migration scenario
  - Initially FSE, but now TTX
- OSD/JS senior leadership interaction will be simulated

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Liberty RadEx (NEP Tier II)

- **Summary**: To demonstrate the capability to effectively mitigate and recover from a RDD incident (Philadelphia, PA)
- **Goals/Objectives**:
  - Test and assess the ESF-10 response, including local, state, and Federal management of the assessment, mitigation, and cleanup of radiation contamination in an urban environment
  - Test and assess the Nuc/Rad Incident Annex in the post-emergency phase
  - Exercise Lead-Agency, Coordinating Agency, and Support Agency roles and the interface with other key ESFs, including but not limited to ESF-3, ESF-8, and ESF-15
- **Type**: Operations-based Full-Scale Exercise
- **Upcoming Events**:
  - Mid-Term Planning Conference 9-10 September 2009
  - Master Scenario Events List Conference 28-29 October 2009
  - Final Planning Conference 27-28 January 2010
  - **Exercise Conduct** **26-30 April 2010**

Cyber Storm III (NEP Tier II)

- **Summary**: The exercise focuses on cyber specific scenarios that target vulnerabilities and produce a global cyber event intended to promote a coordinated public-private response
- **Goal**: Exercise and enable the plans, capabilities, and procedures necessary to ensure the security of the Nation's broad and interdependent cyber infrastructure
- **Type**: Operations-based exercise
- **Upcoming events**:
  - Initial Planning Conference October 1-2, 2009
  - Mid-Term Planning Conference February 2010
  - Final Planning Conference July 2010
  - **Exercise Conduct September 2010**

GLOBAL LIGHTNING / BULWARK DEFENDER 2010 (GL/BD 10)

- GL/BD 2010 is a USSTRATCOM-sponsored Command Post Exercise (CPX) scheduled for 15-22 October 2009.
- Primary focus of the exercise is to conduct training in three lines of operations and supporting mission areas:
  - cyberspace
  - space
  - strategic deterrence
- OSD and Joint Staff has been requested to provide exercise senior leadership to participate in selective secure video teleconferences (SVTCs). The OSD/JS staffs elements will be providing subject expertise in support of the exercise OSD and JS senior leaders.

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GLOBAL THUNDER 2010 (GT 10)

- GT 10 is a USSTRATCOM-sponsored Field Training Exercise (FTX) scheduled for 22-30 June 2010.
- Primary focus of the exercise is nuclear command, control and communication (C3) with primary emphasis on strategic deterrence. Other emphasis will be on space and cyberspace.
- OSD and Joint Staff are planning to provide exercise senior leadership for selective GT 10 secure conference calls. The OSD/JS staffs will be providing expertise to the exercise OSD and JS senior leaders and will also be supporting selective USSTRATCOM GT 10 events.
- GT 11 is tentatively planned to be a continuation of the GT 10 scenario. GT 11 is scheduled for November 2010.
- Milestones:
  - Mid-Planning Conference (11-13 Jan 10)
  - Final Planning conference (13-15 Apr 10)

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GAO REPORT

- GAO tasked to assess extent to which NC is:
  - Consistent with DOD training and exercise requirements
  - Involving interagency partners and states in exercises
  - Using lessons learned and corrective actions
  - Integrating its exercises into NEP
- Result: "Strong program, but involvement of interagency partners and states can be improved"
  - Develop guidance with specific criteria for post-exercise documentation
  - Develop guidance and procedures to consistently involve state officials
  - Develop a training plan for NC staff on State emergency procedures
  - Establish procedures for non-DOD participants to submit observations
  - Resolve differences/issues regarding JLLIS and LLIS
  - Ensure lessons are "learned" before they are closed out
  - Revise DODI to provide conditions when COCOMs are expected to follow HSEEP

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DOD NEP Tier II Prioritization

1) Does the exercise conflict with an already-scheduled NEP exercise, or would it cause unreasonable exercise density on the IA, and is there sufficient time for IA planning?
2) What is the extent of IA participation needed (how many D/As are needed)?
3) What is the level of IA participation needed (how high is the requested IA leadership, and is it DC support or regional/local support)?
4) What is the likelihood of NEP ESC support/approval (exercise complexity/USG-wide policy implications)?
5) Can JS/OSD support the exercise?

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CJCSI Overview

To codify the Chairman's Exercise Program (CEP) with specific information pertaining to:

- **Roles and Responsibilities within DoD Exercise Community**
- **Integration of DoD exercises with National Exercise Program (NEP), as required or appropriate**
- **Process for coordinating interagency participation in DoD exercises, and conversely DoD in interagency exercises**
- **JTIMS use in exercise planning and scheduling**
- **JLLIS use to both capture and retrieve issues**